



Stakeholder Consultation Meeting

Paris, 8 December 2009

Scope and Focus of FTI Using the Progressive Framework Approach

FTI Paradigm

- “Credible Plan” – guidelines:
 - FTI Framework
 - Indicative Framework
 - Appraisal Guidelines
- Help with planning – EPDF
- To plan for: UPC in 2015 (within broader sector plan)
- Inter alia, plan to identify “financing gap”
- Plan appraised by in-country donors
 - Certificate that plan deserves support
 - In-country donors as first/main line of support
 - Process of joint annual reviews

FTI in practice

- ❑ 36 countries endorsed by end 2008
- ❑ Strong influence on donors to focus on government sector plans, sector approaches
 - Hence additional guidance on HIV/AIDS, exclusion etc
- ❑ Strong focus on initial endorsement, less on subsequent review
- ❑ Access to Catalytic Fund as main motive
- ❑ Indicative Framework less influential than anticipated
- ❑ Arbitrary/negotiated financing gaps
- ❑ Issues of LDG/LEG capacity
- ❑ Pressures to accept “good enough” plans

FTI Response

- Recognition of weaknesses and inconsistency in endorsed plans
 - E.g. 28 sector plan review
- Concern to strengthen country processes
- External quality review (EQR)
- But FTI sticks to “gold standard” endorsement, seeks separate track for fragile states

The challenge of Fragile States

- Pressure to help countries that are not “good performers”, which can’t offer “credible plan”
- De facto engagement with fragile states:
 - Haiti, Sierra Leone, CAR, Liberia
 - Yemen, Ethiopia, Kenya
 - DRC
- Idea of separate track and Transition Fund has two sources:
 - Don’t dilute gold standard
 - Need more flexible finance source

The Progressive Framework

- PF adopted 2007, but not yet used
- Concept of interim arrangements and continuous support
- PF shows transition along a spectrum in 5 dimensions:
 - Sector planning & coordination
 - Resource mobilisation
 - Service delivery
 - Student flows
 - Stabilisation and fragility reduction

PF as new FTI paradigm

- ❑ Not helpful to divide countries into fragile and non-fragile...
- ❑ Instead of a one-off threshold, base support on a credible commitment to improve, with support tailored to circumstances and renewed according to performance.
- ❑ One common process for all countries:
 - Flexible facilities, but don't send different countries to different places;
 - Integrate "EPDF" support more closely with "CF" support.
- ❑ Implies rewriting the FTI Framework etc.